#### HARLAN COMMUNITY SCHOOL DISTRICT

INDEPENDENT AUDITORS' REPORT BASIC FINANCIAL STATEMENTS AND SUPPLEMENTAL INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2019

#### TABLE OF CONTENTS

Officials		Page 3
Independent Auditors' Report		5-7
Management's Discussion and Analysis		9-15
Basic Financial Statements:	<u>Exhibit</u>	
Government-Wide Financial Statements: Statement of Net Position Statement of Activities	A B	17 18
Governmental Fund Financial Statements:  Balance Sheet	. C	19
Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position Statement of Revenues, Expenditures and Changes in Fund Balances	D E	20 21
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities Proprietary Fund Financial Statements:	F	22
Statement of Net Position Statement of Revenues, Expenses and Changes in Fund Net Position Statement of Cash Flows Fiduciary Fund Financial Statements:	G H I	23 24 25
Statement of Fiduciary Position Statement of Changes in Fiduciary Net Position Notes to Financial Statements	J K	26 27 28-46
Required Supplementary Information:  Budgetary Comparison Schedule of Revenues, Expenditures and Changes in Balances – Budget and Actual – All Governmental Funds and Proprietary Fund  Notes to Required Supplementary Information – Budgetary Reporting Schedule of the District's Proportionate Share of the Net Pension Liability Schedule of District Contributions  Notes to Required Supplementary Information - Pension Liability Schedule of Changes in the District's Total OPEB Liability, Related Ratios and Notes	<u>Schedule</u>	48 49 50 51 52 53
Supplementary Information:  Nonmajor Governmental Funds:		
Combining Balance Sheet Combining Schedule of Revenues, Expenditures and	1	55
Changes in Fund Balances Capital Project Accounts:	2	56
Combining Balance Sheet Combining Schedule of Revenues, Expenditures and	3	57
Changes in Fund Balances Schedule of Changes in Special Revenue Fund, Student Activity Accounts Schedule of Changes in Fiduciary Assets and Liabilities – Agency Fund Schedule of Revenues by Source and Expenditures by Function -	4 5 6	58 59 60
All Governmental Funds	7	61
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards		63-64
Schedule of Findings		65-68

## HARLAN COMMUNITY SCHOOL DISTRICT OFFICIALS

Name	Name Title						
	Board of Education						
Amy Rueschenberg Jessica Anderson Lonnie Muxfeldt Seth Pro Kathy Mahlberg Tarah Devlin-Lawler Joni Larsen Monte Schechinger Al Hazelton	President Vice President Board Member - resigned Board member - appointed Board Member - resigned Board member - appointed Board Member Board Member Board Member Board Member	2021 2021 2021 2019 2019 2019 2019 2019					
	School Officials						
Justin Wagner	Superintendent - resigned	2019					
Kelli Klaassen Brian Gubbels Ahlers & Cooney, P.C.	Director of Personnel/Board Secretary Director of Finance/District Treasurer Attorney	Indefinite Indefinite Indefinite					

#### HARLAN COMMUNITY SCHOOL DISTRICT





December 23, 2019

#### INDEPENDENT AUDITORS' REPORT

The Board of Education Harlan Community School District Harlan, IA 51537

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harlan Community School District, Harlan Iowa, as of and for the year ended June 30, 2019, and the related Notes to the Financial Statements, which collectively comprise the District's basic financial statements listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Continued...

December 23, 2019 Harlan Community School District Independent Auditors' Report

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harlan Community School District as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

#### Other Matters

#### Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the District's Proportionate Share of the Net Pension Liability, the Schedule of District Contributions and the Schedule of Changes in the District's Total OPEB Liability, Related Ratios and Notes on pages 9 through 15 and 48 through 53 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Harlan Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2018 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 7, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Continued...

December 23, 2019 Harlan Community School District Independent Auditors' Report

#### Other Reporting Required by Government Auditing Standards

Schwer & associate, PC

In accordance with *Government Auditing Standards*, we have also issued our report dated December 23, 2019 on our consideration of Harlan Community School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Harlan Community School District's internal control over financial reporting and compliance.

Schroer and Associates, PC

Council Bluffs, Iowa

MANAGEMENT'S DISCUSSION AND ANALYSIS

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Harlan Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2019. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

#### 2019 FINANCIAL HIGHLIGHTS

- General Fund revenues increased \$189,676 from \$16,502,697 in fiscal 2018 to \$16,692,373 in fiscal 2019, while General Fund expenditures increased \$406,323 from \$16,392,646 in fiscal 2018 to \$16,798,969 in fiscal 2019. The net increase in revenues and increase in expenditures resulted in a decrease in the District's General Fund balance from \$1,934,583 in fiscal 2018 to \$1,838,754 in fiscal 2019 which is a 4.9 percent decrease from the prior year.
- The increase in General Fund revenues was primarily attributable to an increase in state revenues. The increase in expenditures was due primarily to wages and employee benefits, legal fees, utilities, and snow removal.
- The District's General Fund financial transactions resulted a slight increase to the District's solvency ratio as it was 9.8% for 2018 and 9.9% for 2019. The District's solvency level indicates the District is able to meet unforeseen financing requirements and presents a sound risk for the timely repayment of short-term obligations. Iowa Association of School Boards, and Iowa Association of School Business Officials recognize a solvency ratio between 5-15% as financially acceptable.

#### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.
- The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Harlan Community School District as a whole and present an overall view of the District's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Harlan Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Harlan Community School District acts solely as an agent or custodian for the benefit of those outside of County government.
- Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a
  comparison of the District's budget for the year, the District's Proportionate Share of the Net
  Pension Liability and Related Contributions, as well as presenting the Schedule of Changes in the
  District's Total OPEB Liability, Related Ratios and Notes.

 Supplementary Information provides detailed information about the non-major governmental funds.

#### REPORTING OF DISTRICT'S FINANCIAL ACTIVITIES

#### **Government-wide Financial Statements**

The Government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets, deferred outflow of resources, liabilities and deferred inflows of resources, with the difference reported as net position. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two Government-wide financial statements report the District's net position and how they have changed. Net position is one way to measure the District's financial health or position. Over time, increases or decreases in the District's net position are an indicator of whether financial position is improving or deteriorating, respectively. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation, and administration. Property tax and state aid finance most of these activities.
- Business-type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show that it is properly using certain revenues such as federal grants.

The District has three kinds of funds:

1. Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out, and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance District's programs. The District's governmental funds include the General Fund, Special Revenue Funds, Debt Service Fund, and Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures, and changes in fund balances.

 Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way the Government-wide financial statements. The District's enterprise funds, one type of proprietary fund, are the same as its business-type activities but provide more detail and additional information such as cash flows. The District currently has one enterprise fund, the School Nutrition Fund.

The required financial statements for proprietary funds include a statement of net position, a statement of revenues, expenses, and changes in fund net position, and a statement of cash flows.

- 3. *Fiduciary funds*: The District is the trustee or fiduciary for assets that belong to others. These funds include Private-Purpose Trust and Agency Funds.
  - Private-Purpose Trust Fund The District accounts for outside donations for scholarships for individual students in this fund.
  - Agency Fund These are funds for which the District administers and accounts for certain federal
    and/or state grants on behalf of other Districts and certain revenue collected for District employee
    purchases of pop and related expenditures.

The District is responsible for ensuring that the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities form the Government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds includes a statement of fiduciary net position and a statement of changes in fiduciary net position.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

#### **Government-Wide Financial Analysis**

**Net Position** – Figure A-1 below provides a summary of the District's net position at June 30, 2019 compared to June 30, 2018.

	•	Figure A-1 Condensed Statement of Net Position									
		(Expressed in Thousands)									
	•	Govern	nmental		ess Type	To	tal	Total			
		Acti	vities	Act	ivities	Dist	rict	Change			
			e 30,	-	ie 30,	June	June 30,				
		2019	2018	2019	2018	2019	2018	2018-2019			
Current and other assets	\$	12,796	12,918	312	325	13,108	13,243	-1.02%			
Capital assets		17,109	17,666	36	46	17,145	17,712	-3.20%			
Total assets		29,905	30,584	348	371	30,253	30,955	-2.27%			
Deferred outflows of resources		2,320	2,757	65	73	2,385	2,830	-15.72%			
Long-term liabilities		17,897	19,513	243	261	18,140	19,774	-8.26%			
Other liabilities	_	1,924	2,116	62	67	1,986	2,183	-9.02%			
Total liabilities	•	19,821	21,629	305	328	20,126	21,957	-8.34%			
Deferred inflows of resources		7,573	7,008	24	13	7,597	7,021	8.20%			
Net position Net investment in											
capital assets		8,654	8,326	36	46	8,690	8,372	3.80%			
Restricted		2,591	2,685	-	-	2,591	2,685	-3.50%			
Unrestricted	_	(6,414)	(6,307)	48_	57	(6,366)	(6,250)	-1.86%			
Total net position	\$ ]	4,831	4,704	84	103	4,915	4,807	2.25%			
·				=======================================		=					

The District's total net position increased by 2.25% or approximately \$108,000 from the prior year. The largest portion of the District's net position is the invested in capital assets (e.g., land, infrastructure,

buildings, and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with sources other than capital assets.

Restricted net position represent resources that are subject to external restrictions, constitutional provisions, or enabling legislation on how they can be used. The District's restricted net position decreased approximately \$94,000 or 3.50% from the prior year. The decrease was primarily a result of the district lowering its categorical funding balance through the use of newly enacted flexibility fund legislation which was partially offset by an increase to the physical plant and equipment levy fund net position.

Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements – decreased approximately \$116,000 or 1.86%. This reduction in unrestricted net position was primarily a result of unanticipated expenditures in several general fund categories during the current year.

**Changes in Net Position** – Figure A-2 shows the changes in net position for the year ended June 30, 2019 compared to the year ended June 30, 2018.

		Figure A-2 Changes in Net Position (Expressed in Thousands)										
		Govern	nmental	Busine	ss Type	To	tal	Total				
		Acti	vities	Activ	vities	Dis	trict	Change				
		2019	2018	2019	2018	2019	2018	2018-2019				
Revenue												
Program revenues:												
Charges for services	\$	1,618	1,667	353	368	1,971	2,035	-3.14%				
Operating grants, contributions	•	.,	.,			.,	_,,,,,	31.170				
and restricted interest		2,925	2,942	412	387	3,337	3,329	0.24%				
Capital grants, contributions		_,	_,			-,	-,					
and restricted interest		15	8	_	_	15	8	87.50%				
General revenues:			•				_	37.10376				
Property tax		6.705	6,550	-	_	6,705	6.550	2.37%				
Statewide sales, services and use tax		1,465	1,304	-	_	1,465	1,304	12.35%				
Unrestricted state grants		6.754	6,590	-	-	6,754	6,590	2.49%				
Unrestricted investment earnings		49	36	_	-	49	36	36.11%				
Other		2	3	1	1	3	4	-25.00%				
Transfers		11	9	(11)	(9)	-	_	-				
Total revenues	•	19,544	19,109	755	747	20,299	19,856	2.23%				
Program expenses:												
Instruction		12,452	12,374	-	_	12,452	12,374	0.63%				
Support services		5,270	5,306	_	-	5,270	5,306	-0.68%				
Non-instructional programs		-	-	774	735	774	735	5.31%				
Other expenses		1,695	1,941	_	-	1,695	1,941	-12.67%				
Total expenses		19,417	19,621	774	735	20,191	20,356	-0.81%				
Changes in net position		127	(512)	(19)	12	108	(500)	-121.60%				
Net position beginning of year		4,704	5,216	103	91	4,807	5,307	-9.42%				
Net position end of year	\$ :	4,831	4,704	84	103	4,915	4,807	2.25%				

In fiscal year 2019, property tax and unrestricted state grants account for 66.3 percent of total revenue. The District's expenses primarily related to instruction and support services which account for 87.8 percent of the total expenses.

#### **Governmental Activities**

Revenues for governmental activities were \$19,109,589 for fiscal 2018 and \$19,543,688 for fiscal 2019. Expenses were \$19,621,410 for fiscal 2018 and \$19,416,723 for fiscal 2019. The District revenues exceeded expenditures resulting in an increase in financial position.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services, non-instructional programs, and other expenses, for the year ended June 30, 2019 compared to the year ended June 30, 2018.

	-		Total and	Figure		ctivities						
			Total and Net Cost of Governmental Activities (Expressed in Thousands)									
	_	T	otal Cost of Service	es	N	et Cost of Serv	ices					
	_			Change	•		Change					
	_	2019	2018	2018-2019	2019	2018	2018-2019					
Instruction	\$	12,452	12,374	0.63%	8,637	8,514	1.44%					
Support services		5,270	5,306	-0.68%	5,168	5,165	0.06%					
Other expenses	_	1,695	1,941	-12.67%	1,054	1,325	-20.45%					
Total	\$ _	19,417	19,621	-1.04%	14,859	15,004	-0.97%					

- The cost financed by users of the District's programs was \$1,666,845 for 2018 and \$1,618,021 for 2019.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$2,950,483 for 2018 and \$2,939,463 for 2019.
- The net cost of governmental activities was financed with \$8,170,643 of property and other taxes, and \$6,753,629 of unrestricted state grants.

#### **Business-Type Activities**

Revenues of the District's business-type activities were \$746,665 for 2018 and \$755,129 for 2019, and expenses were \$734,833 for 2018 and \$774,538 for 2019. The District's business-type activities include the School Nutrition Fund. Revenues of these activities were comprised of changes for services, federal and state reimbursements, and investment income.

#### INDIVIDUAL FUND ANALYSIS

As previously noted, the Harlan Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed the year, its governmental funds reported combined fund balances of \$4,301,299 for 2018 and \$4,258,859 for 2019. The primary reason for the decrease in combined fund balances in fiscal 2019 is due to unanticipated expenditures in the General Fund which is offset by the timing of certain expenditures in the Management and Capital Projects Funds. The District experienced an decrease in enrollment during fiscal year 2019. The District will need to continue to rely on State Foundation Aid allowable growth increases, new revenue sources, and use fund balances to help cover any increases in costs.

#### **Governmental Fund Highlights**

• The District's decrease in General Fund financial position is the product of many factors. The District saw an increase in some revenue areas including state aid, and expenditures increased resulting in an overall decrease in financial position. The increase in expenditures was mainly from increases in

salaries and benefits, legal fees, utilities, and snow removal. The General Fund balance decreased from \$1,934,853 to \$1,838,754 due to a net increase in expenditures over revenues.

- The Capital Project Fund balance increased from \$1,539,844 for 2018 to \$1,639,072 for 2019 due to an increase in revenues and the timing and availability of an equipment purchase that was made.
- The Debt Service Fund Balance increased from \$10,357 for 2018 to \$10,398 for 2019.

#### **Proprietary Fund Highlights**

The School Nutrition Fund net position decreased from \$102,945 at June 30, 2018 to \$83,536 at June 30, 2019, representing a decrease of approximately 18.9%.

#### **BUDGETARY HIGHLIGHTS**

In accordance with the Code of Iowa, The Board of Education annually adopts a budget following required public notice and hearing for all funds, except for internal services, private-purpose trusts and agency funds. Although the budget document presents functional area expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not at the fund or fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District' budget is prepared on the accrual basis. The District operated within its certified budget. A schedule showing the original and final budget amounts compared to the District's actual financial activity are included in the required supplementary information section of this report.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

At June 30, 2019, the District had invested approximately \$17.1 million, net of accumulated depreciation, in a broad range of capital assets including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. (See Figure A-4) More detailed information about capital assets is available in Note 4 to the financial statements. Depreciation expense for the year totaled \$888,369.

The original cost of the District's capital assets was \$31.37 million. Governmental funds account for \$31.08 million with the remainder of \$0.29 million in the Proprietary, School Nutrition Fund.

The significant capital assets activities include purchase of two buses, a bell system for the middle school, and several facility updates.

	_	Figure A-4 Capital Assets, net of Depreciation (Expressed in Thousands)											
	_	Governi Activi		Busines Activ			tal trict	Total Change					
		June 30,		June	30,	June	30,	June 30,					
		2019	2018	2019	2018	2019	2018	2018-2019					
Land	\$	26	26	-	-	26	26	0.00%					
Buildings		16,513	17,115	_	-	16,513	17,115	-3.52%					
Improvements other than buildings		155	166	-	-	155	166	-6.63%					
Machinery and equipment		415	359	36	46_	451	405	11.36%					
Total	-	17,109	17,666	36	46	17,145	17,712	-3.20%					

#### Long-Term Debt

At June 30, 2019 the District had approximately \$8,415,000 general obligation and other long-term debt outstanding. This represents a decrease of approximately 9.42% from last year. The decrease is primarily

attributable to the District making the annual payments on the outstanding debt. (See Figure A-5) More detailed information about the District's long-term liabilities is available in Note 5 to the financial statements.

		Figure A-5					
		Outstandin	g Long-Term (	Obligations			
	_	(Expre	ssed in Thous	ands)			
	_	Tota	ıl	Total			
		Distri	ct	Change			
	_	June :	30,	June 30,			
		2019	2018	2018-2019			
Revenue bond refunding bonds	\$	6,015	6,215	-3.22%			
General obligation refunding bonds		2,400 3,075 -21.95					
Total	\$ _	8,415	9,290	-9.42%			

#### FACTORS THAT BEAR ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its financial health in the future:

- The District administration is taking steps to balance the District's revenues and expenditures and keep the District in a healthy financial position.
- The District has seen a slight decrease in enrollment. The District's funding for fiscal year 2021 will be based on the decreased enrollment. It is paramount that the District makes its financial decisions based upon sound assumptions of future enrollment trends.
- The District is closely monitoring the uncertainty of state and local finances in light of the national and global financial situation. It is uncertain whether or not there will be additional reductions made to the fiscal year 2020 budget.
- The District's state wide penny sales tax receipts are sufficient enough to pay the current general
  obligation and revenue bonds. As a result the District will not assess any property tax levy for
  debt service repayment.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Brian Gubbels, Director of Finance, Harlan Community School District, 2102 Durant Street, Harlan, Iowa 51537.

**BASIC FINANCIAL STATEMENTS** 

#### HARLAN COMMUNITY SCHOOL DISTRICT STATEMENT OF NET POSITION JUNE 30, 2019

		Governmental Activities	Business Type Activities	Total
Assets				
Cash, cash equivalents and pooled investments Receivables: Property tax:	\$	5,603,475	259,766	5,863,241
Delinquent		28,282	-	28,282
Succeeding year		6,121,298	-	6,121,298
Accounts		12,274	-	12,274
Accrued Interest		296	-	296
Due from other governments		959,321	10,137	969,458
Prepaid expenses		71,540	5,083	76,623
Inventories		-	37,719	37,719
Capital assets, net of accumulated				
depreciation		17,108,885	35,877	17,144,762
Total assets		29,905,371	348,582	30,253,953
Deferred Outflows of Resources				
Pension related deferred outflows		2,320,084	64,564	2,384,648
Total deferred outflows of resources		2,320,084	64,564	2,384,648
1 * 1 ****				
Liabilities		04.000	0.000	07 700
Accounts payable		91,339	6,399	97,738
Salaries & benefits payable		1,747,832	38,900	1,786,732
Accrued interest payable Unearned revenue		85,191	16,783	85,191
Long-term liabilities:		-	10,703	16,783
Portion due within one year:				
Bonds payable		890,000	_	890,000
Compensated absences		83,391	_	83,391
Portion due after one year:		00,001		00,001
Bonds payable, net of unamortized premiums		7,564,901	_	7,564,901
Net pension liability		8,695,955	243,164	8,939,119
Total OPEB liability		662,746	0,.0 .	662,746
Total liabilities	•	19,821,355	305,246	20,126,601
		,	333,233	
Deferred Inflows of Resources				
Unavailable property tax revenue		6,121,298	-	6,121,298
Unavailable income surtax revenue		577,158	_	577,158
Pension related deferred inflows		837,643	24,364	862,007
OPEB related deferred inflows		36,699		36,699
Total deferred inflows of resources		7,572,798	24,364	7,597,162
Net Position				
Net investment in capital assets		8,653,984	35,877	8,689,861
Restricted for:				
Categorical funding		181,644	-	181,644
Management levy purposes		579,854	-	579,854
Student activities		190,781	-	190,781
Capital projects		1,177,401	-	1,177,401
Physical plant and equipment levy		461,671	47.050	461,671
Unrestricted Total net position	\$	(6,414,033) 4,831,302	47,659 83,536	<u>(6,366,374)</u> 4,914,838
rotarnet position	Φ.	4,001,002	00,000	4,814,038

See notes to financial statements

#### HARLAN COMMUNITY SCHOOL DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2019

			Program Revenue			Net (Expense) Revenue and Changes in Net Position				
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	Governmental Activities	Business- Type Activities	Total			
Functions/Programs					#*************************************					
Governmental activities:										
Instruction:										
9	\$ 8,029,852	856,386	1,910,447	-	(5,263,019)	-	(5,263,019)			
Special instruction	2,579,916	194,637	274,277	-	(2,111,002)	-	(2,111,002)			
Other instruction	1,841,984	561,918	17,505	-	(1,262,561)	-	(1,262,561)			
	12,451,752	1,612,941	2,202,229	-	(8,636,582)	-	(8,636,582)			
Support services:										
Student services	420,584		56,488		(364,096)		(364,096)			
Instructional staff services	868,939		50,466	-	(868,939)	-	(868,939)			
Administration services	1,834,142	-	-	-	(1,834,142)	-				
		3,875	•	•		-	(1,834,142)			
Operation & mainenance of plant services	1,302,054		20.065	-	(1,298,179)	-	(1,298,179)			
Transportation services	844,190	1,205	39,965		(803,020)		(803,020)			
	5,269,909	5,080	96,453	-	(5,168,376)	-	(5,168,376)			
Other expenditures:										
Facilities acquisition	158,086	-	-	14,694	(143,392)	_	(143,392)			
Long-term debt interest	197,338	-	41		(197,297)	_	(197,297)			
AEA flowthrough	626,046	_	626,046	_	(101,201)	_	(101,207)			
Depreciation (unallocated)*	713,592	_	-		(713,592)	_	(713,592)			
Loprodiation (distanced)	1,695,062		626,087	14,694	(1,054,281)		(1,054,281)			
Total governmental activities	19,416,723	1,618,021	2,924,769	14,694	(14,859,239)	-	(14,859,239)			
Business-Type activities:										
Non-instructional programs:										
Nutrition services	774,538	352,908	411,686	-		(9,944)	(9,944)			
Total	20,191,261	1,970,929	3,336,455	14,694	(14,859,239)	(9,944)	(14,869,183)			
General Revenues: Property and other tax levied for:										
General purposes					\$ 6,173,123	-	6,173,123			
Capital outlay					532,005	-	532,005			
Statewide sales, services and use tax					1,465,515	-	1,465,515			
Unrestricted state grants					6,753,629	-	6,753,629			
Unrestricted investment earnings					48,753	1,302	50,055			
Other					2,412	-	2,412			
Transfers					10,767	(10,767)				
Total general revenues					14,986,204	(9,465)	14,976,739			
Change in net position					126,965	(19,409)	107,556			
Net position beginning of year					4,704,337	102,945	4,807,282			
Net position end of year					\$ 4,831,302	83,536	4,914,838			

<sup>\*</sup> This amount excludes the depreciation that is included in the direct expense of the various programs

#### HARLAN COMMUNITY SCHOOL DISTRICT GOVERNMENTAL FUNDS BALANCE SHEET YEAR ENDED JUNE 30, 2019

		General	Capital Projects	Debt Service	Nonmajor Governmental	Total
Assets	_					
Cash, cash equivalents and pooled investments Receivables: Property tax:	\$	3,320,389	1,520,105	10,398	752,583	5,603,475
Delinquet Succeeding year Accounts		24,578 5,309,764 733	2,592 540,745 -	- - -	1,112 270,789 11,541	28,282 6,121,298 12,274
Accrued interest Due from other governments Prepaid expenses	-	296 842,856 58,763	116,465	-	- - 12,777	296 959,321 71,540
Total assets	\$_	9,557,379	2,179,907	10,398	1,048,802	12,796,486
Liabilities, Deferred Inflows of Resources and Fund Balances						
Liabilities:	φ	0.4.670	00		6 577	04.220
Accounts payable Salaries & benefits payable	\$	84,672 1,747,031	90	-	6,577 801	91,339 1,747,832
Total liabilities		1,831,703	90	-	7,378	1,839,171
Deferred inflows of resources: Unavailable revenues: Succeeding year property tax revenue		5,309,764	540,745	-	270,789	6,121,298
Succeeding year income surtax revenue	_	577,158	_			577,158
Total deferred inflows of resources		5,886,922	540,745	-	270,789	6,698,456
Fund balances:  Nonspendable - prepaids  Restricted for:		58,763	-	-	12,777	71,540
Categorical funding Donated purposes		181,644 66,042	-	-	-	181,644 66,042
Debt service		-	_	10,398	-	10,398
Capital projects		-	1,177,401	-	-	1,177,401
Physical plant and equipment		-	461,671	-	~	461,671
Management levy purposes		-	-	-	567,077	567,077
Student activities		4 500 005	~	=	190,781	190,781
Unassigned Total fund balances	-	1,532,305 1,838,754	1.639.072	10.398	770.635	1,532,305 4,258,859
i Otal Iuliu palatices	-	1,000,104	1,000,012	10,000	110,000	7,200,008
Total liabilities, deferred inflows of resources and fund balances	\$_	9,557,379	2,179,907	10,398	1,048,802	12,796,486

## HARLAN COMMUNITY SCHOOL DISTRICT RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION YEAR ENDED JUNE 30, 2019

Total fund balances of governmental funds	\$ 4,258,859
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.	17,108,885
Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds.	(85,191)
Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:  Deferred outflows of resources \$ 2,320,084  Deferred inflows of resources (874,342)	1,445,742
Long-term liabilites, including bonds and notes payable, compensated absences payable, total OPEB liability and net pension liability are not due and payable in the current period and, therefore, are not reported as liabilities of the governmental funds.	(17,896,993)
Net position of governmental activities	\$ 4,831,302

## HARLAN COMMUNITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2019

	-	General	Capital Projects	Debt Service	Nonmajor Governmental	Total
Revenues:						
Local sources:						
Local Tax	\$	5,928,646	532,005	_	241,479	6,702,130
Tuition	•	968,998	-	_		968,998
Other		242,360	14,883	41	575,181	832,465
State sources		9,185,107	1,473,331	-	3,628	10,662,066
Federal sources		367,262	-	-	-	367,262
Total revenues	-	16,692,373	2,020,219	41	820,288	19,532,921
Expenditures: Current: Instruction:						
Regular instruction		7,518,221	359,550	-	66,500	7,944,271
Special instruction		2,569,627	-	-	-	2,569,627
Other instruction	_	1,268,052	-	_	546,346	1,814,398
	_	11,355,900	359,550	-	612,846	12,328,296
Support services:						
Student services		414,185	-	_	2,462	416,647
Instructional staff services		837,644	14,195	-	-	851,839
Administration services		1,663,842	12,719	1,100	139,790	1,817,451
Operation and maintenance of plant services		1,210,052	41,037	-	72,136	1,323,225
Transportation services	_	691,300	188,642	-	38,934	918,876
		4,817,023	256,593	1,100	253,322	5,328,038
Other expenditures:						
Facilities acquisition		-	218,076	-	-	218,076
Long-term debt:						
Principal		-	-	875,000	-	875,000
Interest and fiscal charges		-	-	210,672	-	210,672
AEA flowthrough	_	626,046		-	-	626,046
	_	626,046	218,076	1,085,672	-	1,929,794
Total expenditures	_	16,798,969	834,219	1,086,772	866,168	19,586,128
Excess (deficiency) of revenues over (under) expenditures		(106,596)	1,186,000	(1,086,731)	(45,880)	(53,207)
Other financing sources (uses):						
Operating transfers in		10,767	-	1,086,772	-	1,097,539
Operating transfers out	_		(1,086,772)		-	(1,086,772)
Total other financing sources (uses)	-	10,767	(1,086,772)	1,086,772		10,767
Net change in fund balances		(95,829)	99,228	41	(45,880)	(42,440)
Fund balances beginning of year	_	1,934,583	1,539,844	10,357	816,515	4,301,299
Fund balances end of year	\$_	1,838,754	1,639,072	10,398	770,635	4,258,859

See notes to financial statements

## HARLAN COMMUNITY SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2019

Net change in fund balances - total governmental funds	:	\$	(42,440)
Amounts reported for governmental activities in the Statement of Activities are different because:			
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are not reported in the Statement of Activities and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. The amounts of capital outlays depreciation expense and adjustments for disposals in the year are as follows:			
Expenditures for capital assets Depreciation expense	\$  318,460 (875,205)		(556,745)
Repayment of long-term liabilities is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position.			875,000
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmenal funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.			13,334
The current year District employer share of IPERS contributions are reported as expenditures in the governmental funds, but are reported as deferred outflow of resources in the Statement of Net Position.			995,563
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therfore, are not reported as expenditures in the governmental funds.  Compensated absences Pension expense OPEB expense	\$ 3,289 (1,142,192) (18,844)	_(^	I <u>,157,747)</u>
Change in net position of governmental activities		\$	126,965

#### HARLAN COMMUNITY SCHOOL DISTRICT STATEMENT OF NET POSITION PROPRIETARY FUND YEAR ENDED JUNE 30, 2019

	School Nutrition
Assets Current assets:	
Cash, cash equivalents and pooled investments Due from other governments Prepaid expenses Inventories Total current assets	\$ 259,766 10,137 5,083 37,719 312,705
Noncurrent assets:	
Capital assets, net of accumulated depreciation Total assets	35,877 348,582
Deferred Outflows of Resources Pension related deferred outflows	64,564
Liabilities	
Current liabilities: Accounts payable	6,399
Salaries and benefits and payable	38,900
Unearned revenue	16,783
Total current liabilities	62,082
Noncurrent liabilities:  Net pension liability	243,164
Total liabilities	305,246
Deferred Inflows of Resources	04.004
Pension related deferred inflows	24,364
Net Position Investment in capital assets	35,877
Unrestricted	47,659
Total net position	\$ 83,536

# HARLAN COMMUNITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND YEAR ENDED JUNE 30, 2019

	_	School Nutrition
Operating revenue: Local sources: Charges for service	\$	352,908
Operating expenses:  Non-instructional programs:  Food service operations:		
Salaries Benefits Purchased services Supplies Depreciation Total operating expenses	<u>-</u>	291,891 64,760 1,421 403,302 13,164 774,538
Operating loss		(421,630)
Non-operating revenue: State sources Federal sources Interest on investments Total non-operating revenue		5,802 405,884 1,302 412,988
Change in net position before transfers		(8,642)
Transfers out		(10,767)
Change in net position		(19,409)
Net position beginning of year	_	102,945
Net position end of year	\$_	83,536

#### HARLAN COMMUNITY SCHOOL DISTRICT STATEMENT OF CASH FLOWS PROPRIETARY FUND YEAR ENDED JUNE 30, 2019

		School Nutrition
Cash flows from operating activities:  Cash received from sale of lunches and breakfasts  Cash payments to employees for services  Cash payments to suppliers for goods or services  Net cash used in operating activities	\$	352,915 (357,486) (353,319) (357,890)
Cash flows from non-capital financing activities: State grants received Federal grants received Net cash provided by non-capital financing sources		5,802 340,625 346,427
Cash flows from capital and related financing activities: Acquisition of capital assets Transfers out Net cash used by capital and related financing activities	_	(3,185) (10,767) (13,952)
Cash flows from investing activities: Interest on investments	_	1,302
Net increase in cash and cash equivalents		(24,113)
Cash and cash equivalents at beginning of year		283,879
Cash and cash equivalents at end of year	\$_	259,766
Reconciliation of operating loss to net cash used by operating activities:		
Operating loss Commodities used Depreciation (Increase) decrease:	\$	(421,630) 64,348 13,164
Accounts receivable Inventories Prepaid expenses Pension related deferred outflows		194 (10,202) (729) 8,917
Increase (decrease) in: Accounts payable Salaries and benefits payable Unearned revenue Net pension liability		(2,013) (2,516) (187) (18,051)
Pension related deferred inflows  Net cash used in operating activities	\$ _	10,815 (357,890)

#### Non-cash investing, capital and financing activities

During the year ended June 30, 2019 the District received \$64,348 of federal commodities.

See notes to financial statements

#### HARLAN COMMUNITY SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS YEAR ENDED JUNE 30, 2019

	 ivate Purpose Trust Scholarship	Agency
Assets Cash, cash equivalents and pooled investments Total assets	\$ 150,270 150,270	7,347 7,347
Liabilities  Due to other governments  Total liabilities	 	7,347 7,347
Net Position Reserved for scholarships	\$ 150,270	

## HARLAN COMMUNITY SCHOOL DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS YEAR ENDED JUNE 30, 2019

		vate Purpose Trust Scholarship
Additions: Local sources:		
Gifts and contributions	\$	4,134
Interest income		3,199
Total additions		7,333
Deductions: Instruction: Regular: Scholarships awarded	-	9,750
Change in net position		(2,417)
Net position beginning of year		152,687
Net position end of year	\$	150,270

#### **NOTE 1 Summary of Significant Accounting Policies**

The Harlan Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades pre-kindergarten through twelve. Additionally, the District either operates or sponsors various adult education programs. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the City of Harlan, Iowa and the predominately agricultural territory in Harrison and Shelby Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, Harlan Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the District. The Harlan Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organizations</u> – The District participates in jointly governed organizations that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Harrison and Shelby Counties Assessor's Conference Boards.

#### B. Basis of Presentation

<u>Government-wide Financial Statements</u> – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Position presents the District's nonfiduciary assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

#### NOTE 1 Summary of Significant Accounting Policies (continued)

#### B. Basis of Presentation – (continued)

Restricted net position results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position that does not meet the definition of the preceding two categories. Unrestricted net position is often subject to constraints on resources that are imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds. Combining schedules are also included for the Capital Project Fund accounts.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of interest and principal on the District's long term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and all other capital assets.

The District reports the following major proprietary fund:

The Enterprise, School Nutrition Fund is used to account for the food service operations of the District.

#### **NOTE 1 Summary of Significant Accounting Policies (continued)**

#### B. <u>Basis of Presentation</u> - (continued)

The District also reports fiduciary funds which focus on net position and changes in net position. The District's fiduciary funds include the following:

The Private Purpose Trust Fund is used to account for assets held by the District under trust agreements which require income earned to be used to benefit individuals through scholarship awards.

The Agency Fund is used to account for assets held by the District as an agent for individuals, private organizations and other governments. The Agency Fund is custodial in nature, assets equal liabilities, and does not involve measurement of results of operations.

#### C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

#### **NOTE 1 Summary of Significant Accounting Policies (continued)**

#### C. Measurement Focus and Basis of Accounting - (continued)

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the District's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications-committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund are charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

### D. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and</u> Fund Balance/Net Position

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Pooled Investments and Cash Equivalents</u> – The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

<u>Property Tax Receivable</u> – Property tax in the governmental funds are accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

#### **NOTE 1 Summary of Significant Accounting Policies (continued)**

D. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Balance/Net Position</u> - (continued)

Property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2017 assessed property valuations; is for the tax accrual period July 1, 2018 through June 30, 2019 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2018.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

<u>Capital Assets</u> – Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business-type activities columns in the District-wide Statement of Net Position. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	<u>A</u>	mount
Land	\$	5,000
Buildings		5,000
Improvements other than buildings		5,000
Furniture and equipment:		
School Nutrition Fund Equipment		1,500
Other furniture and equipment		5,000

Capital assets are depreciated using the straight line method of depreciation over the following estimated useful lives:

	Estimated
Asset Class	<u>Useful Lives</u>
Buildings	50 years
Improvements other than buildings	20-50 years
Furniture and equipment	5-15 years

<u>Deferred Outflows of Resources</u> - Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and OPEB expense, the unamortized portion of the net difference between projected and actual earnings on pension plan investments and contributions from the District after the measurement date but before the end of the District's reporting period.

#### NOTE 1 Summary of Significant Accounting Policies (continued)

D. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund</u> Balance/Net Position - (continued)

<u>Salaries and Benefits Payable</u> – Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which is payable in July and August, have been accrued as liabilities.

<u>Unearned Revenue</u> - Nutrition fund unearned revenue consists of student meal charges collected but not yet earned.

<u>Compensated Absences</u> – District employees accumulate a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2019. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund.

<u>Long-term liabilities</u> – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Position.

<u>Pensions</u> - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund.

<u>Total OPEB Liability</u> – For purposes of measuring the total OPEB liability, deferred outflows of resources related to OPEB and OPEB expense, information has been determined based on Harlan Community School District's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the Enterprise, School Nutrition Fund.

<u>Deferred Inflows of Resources</u> – Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end.

#### **NOTE 1 Summary of Significant Accounting Policies (continued)**

D. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund</u> Balance/Net Position - (continued)

Deferred inflows of resources in the Statement of Net Position consists of succeeding year property tax receivables that will not be recognized as revenue until the year for which it is levied, succeeding year income surtax that will not be recognized as revenue until available, and unrecognized items not yet charged to pension and OPEB expense.

<u>Fund Balance</u> – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts not in spendable form, such as inventories and prepaid expenses.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resource are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

#### NOTE 2 Cash and Pooled Investments

The District's deposits in banks at June 30, 2019 were entirely covered by federal depository insurance, or by the State Sinking Fund, in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2019, the District had investments in the Iowa Schools Joint Investment Trust District Government Obligations Portfolio which are valued at an amortized cost of \$962 pursuant to Rule 2a-7 under the Investment Company Act of 1940. The investment in the Iowa Schools Joint Investment Trust was rated AAAm by Standard & Poor's Financial Services.

The District had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

#### NOTE 3 Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2019 is as follows:

Transfer to	Transfer from		Amount
General	Proprietary: School Nutrition	\$	10,767
Debt Service	Capital Projects	-	1,086,772
		\$	1,097,539

Transfers generally move revenues from the fund statutorily required to collect the resources, to the fund statutorily required to expend the resources.

#### NOTE 4 Capital Assets

Capital assets activity for the year ended June 30, 2019 was as follows:

		Balance Beginning of Year	Increases	Decreases	Balance End of Year
Governmental activities		01 1001		20010000	
Capital assets not being depreciated:					
Land	\$	25,700	-	-	25,700
Capital assets being depreciated:					
Buildings		26,001,360	89,085	-	26,090,445
Improvements other than buildings		680,639	-	-	680,639
Furniture and equipment		4,136,110	229,375	83,937	4,281,548
Total capital assets being depreciated		30,818,109	318,460	83,937	31,052,632
Less accumulated depreciation for:					
Buildings		8,885,895	691,034	-	9,576,929
Improvements other than buildings		514,914	11,019	. <del>-</del>	525,933
Furniture and equipment		3,777,370	173,152	83,937	3,866,585
Total accumulated depreciation		13,178,179	875,205	83,937	13,969,447
Total capital assets being depreciated, net		17,639,930	(556,745)		17,083,185
Governmental activities capital assets, net	\$	17,665,630	(556,745)	_	17,108,885
Business-type activities					
Furniture and equipment	\$	293,867	3,185	4,600	292,452
Less accumulated depreciation	Ψ	248,011	13,164	4,600	256,575
Business-type activities capital assets, net	\$	45,856	(9,979)	_	35,877

#### NOTE 4 Capital Assets (continued)

Depreciation expense was charged by the District as follows:

Governmental activities:	
Instruction:	
Regular	\$ 7,271
Special	2,593
Other	8,880
Support services:	
Student services	538
Operation and maintenance of plant	34,328
Transportation	 108,003
	161,613
Unallocated	 713,592
Total depreciation expense - governmental activities	\$ 875,205
Business-type activities:	
Food services	\$ 13,164

#### NOTE 5 Long-Term Liabilities

Changes in long-term liabilities for the year ended June 30, 2019 are summarized as follows:

	Balance Beginning of Year	Additions	Reductions	Balance End of Year	Due Within One Year
Governmental activities:	***************************************				
General obligation refunding bonds \$	3,075,000	-	675,000	2,400,000	685,000
Unamortized premium	49,873	-	9,972	39,901	-
Sales tax refunding bonds	6,215,000	-	200,000	6,015,000	205,000
Compensated absences	86,680	83,391	86,680	83,391	83,391
Net pension liability	9,421,778	-	725,823	8,695,955	-
Total OPEB liability	664,786	_	2,040	662,746	-
Total \$	19,513,117	83,391	1,699,515	17,896,993	973,391
Business type activities					
Net pension liability	261,215		18,051	243,164	-

#### Bonds Payable

Details of the District's June 30, 2019 general obligation bonded indebtedness are as follows:

Year	Bond Issue of December 11, 2012				
Ending June 30,	Interest Rates	<u>F</u>	Principal Interest		Premium Amortization
2020	1.35%	\$	685,000	36,308	9,975
2021	1.50%		695,000	27,060	9,975
2022	1.60%		705,000	16,636	9,975
2023	1.70%	_	315,000	5,356	9,976
		\$_	2,400,000	85,360	39,901

## NOTE 5 Long-Term Liabilities (continued)

## Sales Tax Bond

Details of the District's June 30, 2019 statewide sales, services and use tax revenue bonded indebtedness are as follows:

Year		Во	ond Issue of F	ebruary 5, 2015
Ending	Interest			
June 30,	Rates		Principal	Interest
-				
2020	2.73%	\$	205,000	161,411
2021	2.73%		210,000	155,746
2022	2.73%		215,000	149,945
2023	2.73%		215,000	144,075
2024	2.73%		225,000	138,069
2025-2029	2.73%		4,070,000	402,537
2030	2.73%		875,000	11,944
		_		
		\$_	6,015,000	1,163,727

The District has pledged future statewide sales, services and use tax revenues to repay the \$6,705,000 bonds issued February 5, 2015. The bonds were issued for the purpose of refunding the May 2009 bonds. The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenues received by the District and are payable through 2030. The bonds are not a general obligation of the District. However, the debt is subject to the constitutional debt limitation of the District. Annual principal and interest payments on the bonds required approximately 25 percent of the statewide sales, services and use tax revenues. The total principal and interest remaining to be paid on the bond is \$7,178,727. For the current year, total principal and interest paid on the refunded bonds and total statewide sales, services and use tax revenue were \$366,940 and \$1,465,515, respectively.

There are no reserve requirements on the new bonds.

## NOTE 6 Pension Plan

<u>Plan Description</u> - IPERS membership is mandatory for employees of the District, except for those covered by another retirement system. Employees of the District are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under lowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

## NOTE 6 Pension Plan (continued)

<u>Contributions</u> - Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2019, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the District contributed 9.44% of covered payroll, for a total rate of 15.73%.

The District's contributions to IPERS for the year ended June 30, 2019 were \$1,022,088.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2019, the District reported a liability of \$8,939,119 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the IPERS' relative to the contributions of all IPERS participating employers. At June 30, 2018, the District's proportion was 0.1412575%, which was a decrease of 0.004105% from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the District recognized pension expense of \$1,211,175. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	erred Outflows Resources		Deferred Inflows of Resources
Differences between expected and actual experience	\$ 49,012	\$	202,039
Changes in assumptions	1,275,221		-
Net difference between projected and actual earnings on pension plan investments	-		245,619
Changes in proportion and differences between District contributions and proportionate share of contributions	38,127		414,350
District contributions subsequent to the measurement date	 1,022,288	-	
Total	\$ 2,384,648	\$	862,008

## NOTE 6 Pension Plan (continued)

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - (continued)

\$1,022,288 reported as deferred outflows of resources related to pensions resulting from the District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Endi June 30	-	
****		
2020	\$	532,279
2021		209,944
2022		(158,343)
2023		(62,989)
2024		(20,539)
	•	
Total	\$	500,352

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation
(effective June 30, 2017)
Rates of salary increase
(effective June 30, 2017)
Long-term investment rate of return
(effective June 30, 2017)
Wage growth
(effective June 30, 2017)

2.60% per annum.

3.25% to 16.25% average, including inflation. Rates vary by membership group.

7.00% compounded annually, net of investment expense, including inflation.

3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates were based on the 2018 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

## NOTE 6 Pension Plan (continued)

Actuarial Assumptions - (continued)

		Long-Term Expected		
Asset Class	Asset Allocation	Real Rate of Return		
Domestic equity	22.0%	6.01%		
International equity	15.0	6.48		
Global smart beta equity	3.0	6.23		
Core plus fixed income	27.0	1.97		
Public credit	3.5	3.93		
Public real assets	7.0	2.91		
Cash	1.0	(0.25)		
Private equity	11.0	10.81		
Private real assets	7.5	4.14		
Private credit	3.0	3.11		
Total	100.0%			

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the District will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

		1%		Discount	1%
		Decrease		Rate	Increase
		(6.00%)	_	(7.00%)	(8.00%)
District's proportionate share	_	-			-
of the net pension liability	\$	15,171,481	\$	8,939,119	\$ 3,711,093

<u>Pension Plan Fiduciary Net Position</u> - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

## NOTE 7 Other Postemployment Benefits (OPEB)

<u>Payables to IPERS</u> - At June 30, 2019, the District reported payables to IPERS of \$135,284 for legally required District contributions and \$90,141 for legally required employee contributions withheld from employee wages which had not yet been remitted to IPERS.

<u>Plan Description</u> – The District administers a single-employer benefit plan which provides medical and prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under lowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Governmental Accounting Standards Board (GASB) Statement No. 75.

<u>OPEB Benefits</u> – Individuals who are employed by Harlan Community School District and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical and prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments  Active employees	19 126
Total	145

<u>Total OPEB Liability</u> – The District's total OPEB liability of \$662,746 was measured as of June 30, 2018, and was determined by an actuarial valuation as of that date.

<u>Actuarial Assumptions</u> – The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation	3.00% per annum.
(effective June 30, 2018) Discount rate	3.72% per annum.
(effective June 30, 2018)	0.72% per armam.
Healthcare cost trend rate	6.00% per annum.
(effective June 30, 2018)	

<u>Discount Rate</u> – The discount rate used to measure the total OPEB liability was 3.72% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA as of the measurement date.

Mortality rates are from the RPH-2017 annuity mortality table. Annual retirement probabilities are based on varying rates by age and turnover probabilities mirror those used by IPERS.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience studies with dates corresponding to those listed above.

## NOTE 7 Other Postemployment Benefits (OPEB) (continued)

## Changes in the Total OPEB Liability

	_	Total OPEB Liability
Total OPEB liability beginning of year, as restated	\$	664,786
Changes for the year:		
Service cost		41,165
Interest		25,464
Differences between expected and actual experiences		(24,720)
Benefit payments	_	(43,949)
Net changes		(2,040)
Total OPEB liability end of year	\$ _	662,746

<u>Sensitivity of the District's Total OPEB Liability to Changes in the Discount Rate</u> – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.72%) or 1% higher (4.72%) than the current discount rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	 (2.72%)	(3.72%)	(4.72%)
Total OPEB liability	\$ 714,497	\$ 662,746	\$ 615,670

Sensitivity of the District's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates — The following presents the total OPEB liability of the District as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (5.00%) or 1% higher (7.00%) than the current healthcare cost trend rates.

	1%	Healthcare Cost	1%
	Decrease	Trend Rate	Increase
	 (5.00%)	(6.00%)	(7.00%)
Total OPEB liability	\$ 618,808	\$ 662,746	\$ 715,037

<u>OPEB Expense and Deferred Inflows of Resources Related to OPEB</u> – For the year ended June 30, 2019, the District recognized OPEB expense of \$62,793. At June 30, 2019, the District reported deferred inflows of resources related to OPEB from the following resources:

	Def	erred Inflows
7444 (MARK)	of	Resources
Differences between expected and		
actual experience	\$	36,699

## NOTE 7 Other Postemployment Benefits (OPEB) (continued)

OPEB Expense and Deferred Inflows of Resources Related to OPEB - (continued)

The amount reported as deferred outflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year Ended					
June 30	Э,	Amount			
2020	\$	(3,836)			
2021		(3,836)			
2022		(3,836)			
2023		(3,836)			
2024		(3,836)			
Thereaf	ter	(17,519)			
Total	\$	(36,699)			

### **NOTE 8** Termination Benefits

In October, 2018, the District approved a voluntary early retirement plan for employees. The plan was offered for one year. Eligible employees must have completed at least 10 years of full time service to the District, must have reached the age of fifty-five by June 30, 2018, and be first year eligible for IPERS benefits. The retirement benefit equaled a one-time payment of \$20,000 (prorated for part-time employees) to a deferred plan on behalf of each electing employee. Three employees were granted the benefit. Early retirement expenditures for the year ended June 30, 2019 totaled \$60,000, with no liability outstanding.

### NOTE 9 Risk Management

The District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## **NOTE 10 Area Education Agency**

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$626,046 for the year ended June 30, 2019 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

## NOTE 11 Lease Agreements

The District has signed operating lease agreements for the rental of computer equipment. Rent expense for the year ended June 30, 2019 totaled \$282,052. Future required minimum lease payments are as follows:

Year Ending June 30,	Amount
2020 2021	\$ 149,533 52,369
	\$_201,902_

## NOTE 12 Categorical Funding

In accordance with lowa Administrative Code Section 98.1, categorical funding is financial support from the state and federal governments targeted for particular categories of students, special programs, or special purposes. This support is in addition to school district or area education agency general purpose revenue, for purposes beyond the basic educational program and most often has restrictions on its use. Any portion of categorical funding provided by the state that is not expended by the end of the fiscal year must be carried forward as a restricted fund balance.

The following is a schedule of the categorical funding restricted in the General Fund at June 30, 2019.

Program	Amount
Home school assistance	\$ 8,593
Voluntary preschool	11,773
Early literacy	10,692
Teacher quality	32,860
Teacher leadership	106,832
Flex fund	10,894_
	\$ <u>181,644</u>

### NOTE 13 Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

## Tax Abatements of Other Entities

Property tax revenues of the District were reduced by the following amounts for the year ended June 30, 2019 under agreements entered into by the following entities:

Entity	Tax Abatement Program	Amour	nt of Tax Abated
City of Harlan	Other tax abatement program	\$	6,654
Shelby County	Other tax abatement program		7,358

The State of Iowa reimburses the District an amount equivalent to the increment of valuation on which property tax is divided times \$5.40 per \$1,000 of taxable valuation. For the year ended June 30, 2019, there was no reimbursement amount.

## **NOTE 14 Prospective Accounting Change**

Governmental Accounting Standards Board Statement No. 84, Fiduciary Activities. This statement will be implemented for the fiscal year ending June 30, 2020. The revised requirements of this statement will enhance the consistency and comparability of fiduciary activity reporting by state and local governments by establishing specific criteria for identifying fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities.

REQUIRED SUPPLEMENTARY INFORMATION

# HARLAN COMMUNITY SCHOOL DISTRICT BUDGETARY COMPARISON SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN BALANCES – BUDGET AND ACTUAL – ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUND REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2019

•		Governmental Fund Types	Proprietary Fund Type	Total	Budgete	d Amounts	Final to Actual Variance - Positive
		Actual	Actual	Actual	Original	Final	(Negative)
Revenues:		7 totaai	7101441	rtotaar			(Trogativo)
Local sources	\$	8,503,593	354,210	8.857.803	10,237,322	10,237,322	(1,379,519)
State sources	Ψ	10,662,066	5,802	10,667,868	9,308,843	9,308,843	1,359,025
Federal sources		367,262	405,884	773,146	735,000	735,000	38,146
Total receipts		19,532,921	765,896	20,298,817	20,281,165	20,281,165	17,652
Expenditures:							
Instruction		12,328,296	-	12,328,296	12,187,664	12,440,000	111,704
Support services		5,328,038	-	5,328,038	5,365,449	5,483,250	155,212
Non-instructional programs		· · ·	774,538	774,538	775,000	790,000	15,462
Other expenditures		1,929,794		1,929,794	3,124,391	2,100,000	170,206
Total disbursements		19,586,128	774,538	20,360,666	21,452,504	20,813,250	452,584
Excess (deficiency) of revenue over							
(under) expenditures		(53,207)	(8,642)	(61,849)	(1,171,339)	(532,085)	470,236
Other financing sources, net		10,767	(10,767)	_	1,087,672	-	
Excess (deficiency) of revenues and other financing sources over (under) expenditures and							
other financing uses		(42,440)	(19,409)	(61,849)	(83,667)	(532,085)	470,236
Balances beginning of year		4,301,299	102,945	4,404,244	4,014,957	4,014,957	389,287
Balances end of year	\$	4,258,859	83,536	4,342,395	3,931,290	3,482,872	859,523

## HARLAN COMMUNITY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY REPORTING YEAR ENDED JUNE 30, 2019

This budgetary comparison is presented as Required Supplementary Information in accordance with *Governmental Accounting Standards Board* Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except Private-Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functional areas, not by fund. These four functional areas are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated function level, not by fund. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. During the year, the District adopted one budget amendment, decreasing budget expenditure by \$639,254.

During the year ended June 30, 2019, expenditures did not exceed the amended amounts budgeted and the District did not exceed its General Fund unspent authorized budget.

# HARLAN COMMUNITY SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM FOR THE LAST FIVE YEARS\* (IN THOUSANDS) REQUIRED SUPPLEMENTARY INFORMATION

	2019	2018	2017	2016	2015
District's proportion of the net pension liability	0.141258%	0.145363%	0.149279%	0.153362%	0.153786%
District's proportionate share of the net pension liability	\$ 8,939	9,683	9,395	7,577	6,099
District's covered payroll	\$ 10,617	10,857	10,508	10,508	10,057
District's proportionate share of the net pension liability as a percentage of its covered payroll	84.20%	89.19%	89.41%	72.11%	60.64%
IPERS' net position as a percentage of the total pension liability	83.62%	82.21%	81.82%	85.19%	87.61%

<sup>\*</sup> In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding year.

HARLAN COMMUNITY SCHOOL DISTRICT SCHEDULE OF DISTRICT CONTRIBUTIONS IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM FOR THE LAST TEN YEARS (IN THOUSANDS) REQUIRED SUPPLEMENTARY INFORMATION

	1	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Statutorily required contribution	↔	1,022	948	970	958	939	898	815	730	629	699
Contributions in relation to the statutorily required contribution		1,022	948	970	958	939	868	815	730	639	699
Contribution deficiency (excess)	↔	1	'	•	1	1	1	ı	1	ı	•
District's covered payroll	↔	10,829	10,617	10,857	10,508	10,508	10,057	9,405	090'6	9,198	10,070
Contributions as a percentage of covered payroll		9.44%	8.93%	8.93%	8.93%	8.93%	8.93%	8.67%	8.06%	6.95%	6.65%

See Accompanying Independent Auditors' Report

## HARLAN COMMUNITY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PENSION LIABILITY YEAR ENDED JUNE 30, 2015

## Changes of benefit terms:

Legislation enacted in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

## Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30 year amortization period to a closed 30 year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20 year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

## HARLAN COMMUNITY SCHOOL DISTRICT SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OPEB LIABILITY, RELATED RATIOS AND NOTES FOR THE LAST TWO YEARS REQUIRED SUPPLEMENTARY INFORMATION

	2019	2018
Service cost	\$ 41,165	41,165
Interest cost	25,464	25,334
Difference between expected and		
actual experiences	(24,720)	(17,366)
Benefit payments	(43,949)	(46,010)
Net change in total OPEB liability	(2,040)	3,123
Total OPEB liability beginning of year, as restated	664,786	661,663
Total OPEB liability end of year	\$ 662,746	664,786
Covered-employee payroll	\$ 8,880,033	8,647,233
Total OPEB liability as a percentage of covered-employee payroll	7.46%	7.69%

## Notes to Schedule of Changes in the District's Total OPEB Liability and Related Ratios

Changes in benefits terms:

There were no significant changes in benefit terms.

Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2019	3.72%
Year ended June 30, 2018	3.72%
Year ended June 30, 2017	2.50%

## SUPPLEMENTARY INFORMATION

## HARLAN COMMUNITY SCHOOL DISTRICT COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2019

	Special Revenu	e
Manage	ment Student	
Lev		Total
Assets		
Assets:		750 500
· · · · · · · · · · · · · · · · · · ·	5,965 186,618	752,583
Receivables:		
Property tax: Delinquent 1	,112 -	1,112
•	,789 -	270,789
Accounts 270	- 11,541	11,541
	2,777 -	12,777
Tepald expenses	-,111	12,111
Total assets \$ <u>850</u>	),643 198,159	1,048,802
Liabilities, Deferred Inflows of Resources and Fund Balances		
Liabilities:		
Accounts payable \$	- 6,577	6,577
Salaries and benefits payable	- 801	801
Total liabilities	- 7,378	7,378
Deferred inflows of resources:		
Unavailable succeeding year property tax revenue 270	- ,789	270,789
Fund balances:		
Nonspendable:		
	2,777 -	12,777
Restricted for:		
Management levy purposes 567	<b>7</b> ,077 -	567,077
Student activities	190,781	190,781
Total fund balances 579	0,854 190,781	770,635
Total liabilities, deferred inflows of resources		
	),643198,159_	1,048,802

## HARLAN COMMUNITY SCHOOL DISTRICT COMBINING SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES – NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2019

			Special Revenue	
		Management	Student	
		Levy	Activity	Total
Devenue				
Revenues: Local sources:				
	\$	044 470		044 470
Local Tax	φ	241,479 10,868	564,313	241,479 575,181
Other		•	504,515	
State sources		3,628	564,313	3,628
Total revenues		255,975	504,313	820,288
Expenditures:				
Current:				
Instruction:				
Regular instruction		66,500	-	66,500
Other instruction		-	546,346	546,346
		66,500	546,346	612,846
Support services:				
Student services		2,462	-	2,462
Administration services		139,790	-	139,790
Operation and maintenance of plant services		72,136	-	72,136
Transportation services		38,934		38,934
		253,322	-	253,322
Total expenditures		319,822	546,346	866,168
Net change in fund balances		(63,847)	17,967	(45,880)
· · · · · · · · · · · · · · · · · · ·		(,,	,	(,)
Fund balances beginning of year		643,701	172,814	816,515
Fund balances end of year	\$	579,854	190,781	770,635

## HARLAN COMMUNITY SCHOOL DISTRICT COMBINING BALANCE SHEET – CAPITAL PROJECT ACCOUNTS YEAR ENDED JUNE 30, 2019

		C	apital Projects	
		Statewide	Physical	
		Sales,	Plant and	
		Services	Equipment	
		and Use Tax	Levy	Total
Assets	•			·····
Assets:				
Cash, cash equivalents and pooled investments	\$	1,060,936	459,169	1,520,105
Receivables:				
Property tax:				
Delinquent		-	2,592	2,592
Succeeding year		-	540,745	540,745
Due from other governments		116,465	-	116,465
Total assets	\$	1,177,401	1,002,506	2,179,907
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities:				
Accounts payable	\$.	-	90	90_
Total liabilities		-	90	90
Deferred inflows of resources:				
Unavailable succeeding year property tax revenue		-	540,745	540,745
Fund balances:				
Restricted for:				
School infrastructure		1,177,401	-	1,177,401
Physical plant and equipment		-	461,671	461,671
Total fund balances		1,177,401	461,671	1,639,072
Total liabilities, deferred inflows of resources				
and fund balances	\$	1,177,401	1,002,506	2,179,907

## HARLAN COMMUNITY SCHOOL DISTRICT COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES CAPITAL PROJECT ACCOUNTS YEAR ENDED JUNE 30, 2019

		Capital Projects	
	Statewide	Physical	
	Sales,	Plant and	
	Services and Use Tax	Equipment Levy	Total
	and USE Tax	Levy	Total
Revenues:			
Local sources:			
Local Tax	\$ -	532,005	532,005
Other	14,694	189	14,883
State sources	1,465,515	7,816	1,473,331
Total revenues	1,480,209	540,010	2,020,219
Expenditures:			
Current:			
Instruction:			
Regular instruction	297,474	62,076	359,550
Support services:			
Instructional staff services	-	14,195	14,195
Administration services	-	12,719	12,719
Operation and maintenance of plant services	41,014	23	41,037
Transportation services	-	188,642	188,642
	41,014	215,579	256,593
Other expenditures:			
Facilities acquisition	28,374	189,702	218,076
Total expenditures	366,862	467,357	834,219
Excess of revenues over expenditures	1,113,347	72,653	1,186,000
Other financing uses:			
Operating transfers out	(1,086,772)		(1,086,772)
Total other financing uses	(1,086,772)	_	(1,086,772)
Net change in fund balances	26,575	72,653	99,228
Fund balances beginning of year	1,150,826	389,018	1,539,844
Fund balances end of year	\$ 1,177,401	461,671	1,639,072

See Accompanying Independent Auditors' Report

## HARLAN COMMUNITY SCHOOL DISTRICT SCHEDULE OF CHANGES IN SPECIAL REVENUE FUND, STUDENT ACTIVITY ACCOUNTS YEAR ENDED JUNE 30, 2019

	_	Balance Beginning of Year	Revenues	Expend- itures	Balance End of Year
Duama	æ	4 000	2 625	4 74 4	2 902
Drama	\$	4,982	3,625	4,714	3,893 293
HS vocal music		2/1	5,675 4,316	5,382 4,244	446
MS vocal music		341	1,316 2,990	1,211	440
Show choir		932	2,990 2,212	3,922 2,253	1,213
HS instr music		1,254		3,658	1,210
HS jazz		-	3,658 883	3,000	883
MS jazz HS flag corp		2,108	3,300	4,545	863
Athletics		7,357	208,220	202,427	13,150
Splish splash auto detailing		310	200,220	310	10,100
FB holocaust memorial rock project		879	11	-	890
Cheerleaders		019	3,866	3,866	-
FFA		13,022	78,786	75,654	16,154
Harpoon		16,001	3,836	6,508	13,329
Entrepreneurial vending		10,001	281	281	10,020
National honor society		_	1,153	776	377
BPA		_	25,802	25,802	-
Science club		5	20,002	20,002	5
Foreign language club		8,383	2,552	1,914	9,021
Student council		2,285	15,849	14,973	3,161
Pom pom			6,429	5,196	1,233
Best buddies		4,680	844	1,295	4,229
Key club		3,393	170	334	3,229
For the birds		482	47	-	529
FCCLA club		2,826	794	87	3,533
Friends of Rachele		1,728	21	-	1,749
Fundraising		654	34,202	33,681	1,175
Prom		3,739	12,935	14,514	2,160
HS miscellaneous		-	920	794	126
Hosa fund		593	12,960	11,106	2,447
Cyclone corner store		12,419	29,111	27,348	14,182
Concessions		2,486	16,419	18,354	551
Vending		6,461	6,771	10,235	2,997
MS cheerleading		4,455	2,695	1,904	5,246
MS vending		4,443	10,196	6,462	8,177
Trapshooting		8,139	21,008	21,990	7,157
MS student council		20,330	21,687	18,061	23,956
MS yearbook		6,672	3,011	2,749	6,934
MS building improvements		98	2	-	100
MS builders club		40	-	40	_
MS student fund		1,995	10,992	5,333	7,654
Special olympics		-	1,552	536	1,016
New Park student fund		21,563	7,268	6,954	21,877
West Ridge student fund		7,153	256	1,177	6,232
West Ridge student store	-	606	8	-	614
Total	\$	172,814	564,313	546,346	190,781
	=				

## HARLAN COMMUNITY SCHOOL DISTRICT SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUND YEAR ENDED JUNE 30, 2019

	Bala Begin of Y	ning	Deductions	Balance End of Year
Assets				
Cash	\$ 15,	425 -	8,078	7,347
Total assets	\$ 15,	425 -	8,078	7,347
Liabilities				
Due to other governments	\$ 15,	425 -	8,078	7,347
Total liabilities		425 -	8,078	7,347

# HARLAN COMMUNITY SCHOOL DISTRICT SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURE BY FUNCTION ALL GOVERNMENTAL FUND TYPES FOR THE LAST TEN YEARS

					Modified Accrual Basis	crual Basis				
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Revenues: Local sources: Local Tax Tuition Other State sources Federal sources	\$ 6,702,130 968,998 832,465 10,662,066 367,262	6,549,869 1,004,343 897,419 10,252,749 397,940	6,304,778 1,105,533 1,030,937 10,380,675 471,165	6,144,495 1,095,726 1,320,954 9,554,814 454,561	6,125,125 1,112,376 1,532,938 9,818,541 475,526	6,025,640 1,071,903 1,755,302 9,450,324 521,920	7,218,238 993,423 858,994 7,789,617 382,000	7,636,847 1,077,900 965,743 8,330,873 545,439	7,512,198 1,044,614 853,217 7,794,654 736,524	6,342,488 990,705 948,330 6,996,289 1,290,479
Total	\$ 19,532,921	19,102,320	19,293,088	18,570,550	19,064,506	18,825,089	17,242,272	18,556,802	17,941,207	16,568,291
Expenditures: Instruction: Remiar instruction	5 7 944 271	7 832 759	7 654 258	8 113 459	8 102 246	7 781 024	7 119 814	6 458 017	6 561 370	7 223 885
Special instruction		2,292,562	2,536,759	2,546,048	2,336,968	2,115,622	1,973,450	2,302,080	2,025,680	1,816,504
Other instruction	1,814,398	1,930,106	1,914,665	1,754,009	1,825,380	1,770,513	1,814,507	1,731,674	1,701,138	1,919,532
Student services.	416,647	374,186	481,618	621,220	600,823	494,895	424,509	432,328	375,374	654,989
Instructional staff services	851,839	935,517	953,133	480,465	481,445	491,024	436,804	666,983	371,410	372,660
Administration services	1,817,451	1,857,957	1,729,895	1,791,784	1,725,334	1,642,779	1,610,252	1,426,148	1,495,949	1,551,890
Operation and maintenance of plant services Transportation services	1,323,225	1,277,704	1,277,883	1,247,355	1,253,922	1,273,294	1,222,965	1,313,770	1,196,590	1,115,072 799 634
Other support services		18,000	1	'	: <b>'</b>	, '	'	1	3,997	
Other expenditures:										
Facilities acquisition	218,076	184,032	271,516	468,003	1,598,039	1,041,240	206,167	835,401	1,584,854	4,952,994
Principal	875,000	850,000	830,000	1,745,000	5,385,000	490,000	470,000	450,000	435,000	420,000
Interest and fiscal charges	210,672	229,196	247,214	246,622	721,892	648,996	685,065	601,190	613,336	511,790
AEA flowthrough	626,046	607,284	596,205	594,017	596,354	577,516	547,192	547,409	613,093	615,639
Total	\$ 19,586,128	19,093,706	19,321,476	20,533,808	25,509,350	19,283,609	17,289,286	17,612,034	17,703,877	21,954,589

See Accompanying Independent Auditors' Report

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS





December 23, 2019

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit Performed in Accordance with Government Auditing Standards

The Board of Education of Harlan Community School District Harlan, IA 51537

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund balance information of the Harlan Community School District as of and for the year ended June 30, 2019, and the related Notes to the Financial Statements, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated December 23, 2019.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Harlan Community School District's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Harlan Community School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Harlan Community School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings as item I-A-19 that we consider to be a significant deficiency.

Continued...

December 23, 2019
Harlan Community School District
Internal Control and Compliance Report

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Harlan Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2019 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

## Harlan Community School District's Responses to Findings

Lihiver & associates, PC

Harlan Community School District's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. Harlan Community School District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Harlan Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Schroer & Associates, P.C.

Council Bluffs, Iowa

## Part I: Findings Related to the Financial Statements:

### INTERNAL CONTROL DEFICIENCIES:

## I-A-19 Vacation/Leave Hour Tracking

<u>Criteria</u> - An effective internal control system provides for internal controls related to ensuring proper accounting for vacation/leave hours. Internal controls over safeguarding assets constitute a process, effected by an entity's governing body, management and other personnel designed to provide reasonable assurance regarding prevention or timely detection of unauthorized transactions and safeguarding assets from error or misappropriation.

<u>Condition</u> – As a result of a newspaper article regarding the Superintendent's leaves, the Superintendent asked for an internal audit of his leave records to be compared with the days he was gone. The Superintendent was paid 5.56 days of unused vacation in July 2018. The internal audit concluded the Superintendent had been overpaid and subsequently his pay was docked 6.50 days on September 20, 2018. The Board's attorney reviewed the internal audit report. In the course of an independent investigation of other matters, the Board asked the independent investigator to review the findings. The independent investigator concluded that the overpaid vacation days was actually 5.7475 days. The net result is the District owes the Superintendent for 0.7525 days which equates to \$486.

We reviewed both the internal audit report and the independent investigator's report and compared the information provided to the leave records provided by the District and concurred with the findings.

 $\underline{\text{Cause}}$  - The District has not implemented procedures to ensure administrator leave time is properly tracked and approved.

<u>Effect</u> – Lack of proper tracking and approval of vacation/leave could result in unauthorized or improper transactions and the opportunity for misappropriation.

<u>Recommendation</u> – The District should implement procedures to ensure administrator's vacation/leave is properly tracked and approved.

Response – We have reviewed and implemented additional procedures.

<u>Conclusion</u> – Response accepted.

## INSTANCES OF NONCOMPLIANCE:

No matters were reported.

## Part II: Other Findings Related to Statutory Reporting:

## II-A-19 Certified Budget

Expenditures for the year ended June 30, 2019 did not exceed the certified budget amounts.

## II-B-19 Questionable Expenditures

No expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.

## II-C-19 Travel Expense

No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.

## II-D-19 Business Transactions

Business transactions between the District and District officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction <u>Description</u>	Amount
Jim Bruck, employee, co-owner of of Drive Safely, LLC	Purchased services	\$ 42,380
Randy Kroger, employee, owner of Kroger & Sons Hauling, LLC	Hauling	\$ 19,595

In accordance with Iowa State Code 279.7A, the above transactions are not with board members and do not appear to represent a conflict of interest.

## II-E-19 Bond Coverage

Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.

## II-F-19 Board Minutes

No transactions were found that we believe should have been approved by the Board minutes, but were not.

## Part II: Other Findings Related to Statutory Reporting (continued):

## II-G-19 Certified Enrollment

No variances in the basic enrollment data certified to the Iowa Department of Education were noted.

## II-H-19 Supplemental Weighting

No variances regarding supplemental weighting data certified to the lowa Department of Education were noted.

## II-I-19 Deposits and Investments

No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the District's investment policy were noted.

## II-J-19 Certified Annual Report

The Certified Annual Report was certified timely to the Iowa Department of Education.

## II-K-19 Categorical Funding

No instances were noted of categorical funding used to supplant rather than supplement other funds.

### II-L-19 Revenue Bonds

The District is in compliance with the provisions of the revenue bond resolution.

## II-M-19 Notification of Suspected Fraud

<u>Comment</u> – The Board was made aware of an issue with the Superintendent's leave records in September 2018. An internal audit was performed and subsequently reviewed by the District's legal counsel and an independent investigator. However, no notice was provided to the State Auditor's Office regarding the concerns identified.

Recommendation – Section 11.6(7) of the Code of Iowa requires the Office of Auditor of State be notified by the CPA and the governmental agency immediately upon suspicion of embezzlement, theft or other financial irregularities. The District should ensure that any suspected irregularities identified in the future are properly reported to the State Auditor's Office as required by the Code of Iowa.

Response – Because no embezzlement or theft was suspected due to the Superintendent asking to have his leaves records audited internally, the Office of Auditor of State was not contacted. If embezzlement, theft, or other financial irregularities are suspected, the District will follow the requirements of Section 11.6(7) of the Code of Iowa.

Conclusion – Response accepted.

## Part II: Other Findings Related to Statutory Reporting (continued):

## II-N-19 Statewide Sales and Services Tax

Pursuant to Chapter 423F.5 of the Code of Iowa, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax revenue. Districts are required to include these reporting elements in the Certified Annual Report (CAR) submitted to the Iowa Department of Education. For the year ended June 30, 2019, the District reported the following information regarding the statewide sales, services and use tax revenue in the District's CAR:

Beginning balance	\$ 1,150,826
Revenues/transfers in: Sales tax revenues Other local revenues	 1,465,515 14,694 1,480,209
Expenditures/transfers out: Equipment Architect fees Transfers to debt service fund	343,433 23,429 1,086,772 1,453,634
Ending balance	\$ 1,177,401

For the year ended June 30, 2019, the District reduced the following levy as a result of the moneys received under Chapter 423E or 423F of the Code of Iowa:

	Rate	of Levy		
	Red	duction		Property
	Per	\$1,000		Tax
	of T	axable		Dollars
	Vai	luation		Reduced
			-	
Debt service levy	\$	2.04	\$	1,086,772